CET/23/60 West Devon Highways and Traffic Orders Committee 31 July 2023

Local Waiting Restriction Programme

Report of the Director of Climate Change, Environment and Transport

Please note that the following recommendations are subject to consideration and determination by the Committee before taking effect.

1) Recommendation

That the Committee be asked to:

- (a) note the work on the local waiting restriction programme;
- (b) agree the recommendations contained in Appendix 2 to this report.

2) Background

In October 2022, a list of requests for new or amended waiting restrictions for the area was collated by the council. These requests have been considered by officers and proposals drafted. Officers have consulted the relevant local County Councillors and Chair/Vice Chair before they were advertised from 25 May until 16 June 2023 (with an extension for Okehampton Hamlets Parish Council due to being missed from the original notification email).

A summary of the proposals advertised can be found in Appendix 1 and the associated plans have been attached as supplementary information to this report.

3) Consultations/Representations

Details of the objections received to these proposals, and the County Council's response are shown in Appendix 2 to this report.

Following advertisement:

- The proposal that did not attract objections will be implemented.
- Proposals that received objections are detailed in Appendix 2 to this report with a recommendation for each location.

4) Strategic Plan

The restrictions proposed support the priorities in the Strategic Plan as they aim to improve road safety to improve health and wellbeing and to better manage traffic and parking in the areas to respond to the climate emergency and support sustainable economic recovery.

5) Financial Considerations

The total costs of the scheme will be funded from the Minor Traffic Management Improvements budget, funded by Local Transport Plan grant.

There is a cost to the Council in advertising a new Traffic Order for each Committee Area, this will be approximately £1,500. In addition, the costs of any changes to signing or lining will be attributed to that Order.

6) Legal Considerations

The lawful implications and consequences of the proposal have been considered and taken into account in the preparation of this report.

When making a Traffic Regulation Order it is the County Council's responsibility to ensure that all relevant legislation is complied with. This includes Section 122 of the Road Traffic Regulation Act 1984 that states that it is the duty of a local authority, so far as practicable, secures the expeditious, convenient and safe movement of traffic and provision of parking facilities. It is considered that the proposals comply with Section 122 of the Act as they practically secure the safe and expeditious movement of traffic.

7) Environmental Impact Considerations (Including Climate Change)

The proposals are intended to rationalise on street parking and improve mobility and access within the district and are designed to:

- Enable enforcement to be undertaken efficiently.
- Encourage commuters to make more sustainable travel choices e.g. Car Share, Public Transport, Walking and Cycling.
- Assist pedestrians and other vulnerable road users in crossing the highway.

The Environmental effects of the scheme are therefore positive.

8) Equality Considerations

There are not considered to be any equality issues associated with the proposals. The impact will therefore be neutral.

9) Risk Management Considerations

No risks have been identified.

10) Reasons for Recommendations

The proposals rationalise existing parking arrangements within the HATOC area by:

• Enabling enforcement to be undertaken efficiently.

- Encouraging those working in the town to make more sustainable travel choices e.g. Car Share, Public Transport, Walking and Cycling.
- Assist pedestrians and other vulnerable road users in crossing the highway.

The proposals contribute to the safe and expeditious movement of traffic in the area and therefore comply with Section 122 of the Road Traffic Regulation Act 1984.

Meg Booth

Director of Climate Change, Environment and Transport

Electoral Divisions: All in West Devon

Local Government Act 1972: List of background papers

Background Paper Nil

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Appendix 1 to CET/23/60

Details of Proposals Advertised

Councillor	Plan Reference	Location	Parish/ Town	Proposals	Statement of Reasons
Debo Sellis	ENV6034-63	St Johns	Tavistock	Extend No Waiting At Any Time	To prevent obstructive parking.
James McInnes	ENV6034-83	Road from Shilhayes to Zeal Head Cross	South Zeal	Introduce No Waiting At Any Time	To prevent obstructive parking.
Lois Samuel	ENV6034-117	Fore Street & Road from The Square To Pigs Leg Cross		Introduce Buses Only Mon-Fri 8.45am-9.15am And 3.00pm-3.30pm, and a Mandatory School Keep Clear	To prevent obstructive parking.
Lois Samuel	ENV6034-122	Fore Street	Okehampton	Extend No Waiting At Any Time	To prevent obstructive parking.
Lois Samuel	ENV6034-23	Merrivale Road	Okehampton	Extend No Waiting At Any Time	To prevent obstructive parking.
Lois Samuel	ENV6034-10	Station Road	Okehampton	Upgrade No Waiting Mon- Sat 9am-5pm to No Waiting At Any Time	To prevent obstructive parking.
Philip Sanders	ENV6034-230	Fore Street	Bere Alston	Introduce Limited Waiting Mon-Sat Midday-4pm 30 Minutes No Return Within 30 Minutes	To improve on street parking capacity.
Philip Sanders	ENV6034-120	A386	Mary Tavy	Introduce Limited Waiting Mon-Sat 8am-6pm, Sun 9am-12pm 1 Hour No Return Within 2 Hours	To prevent long term parking.

Summary of Submissions

ENV6034-63 – St Johns, Tavistock 7 respondents – 1 resident of Drake Road and 6 residents of St Johns			
Comments	Devon County Council		
7 respondents – 1 resident of Drake Road and 6 resi			
 resident states current analgements affect access for emergency vehicles. Allowing parking near a junction is dangerous and could cause accidents. 			
 St Johns is difficult to access safely when people park on the curve at the end of the road. Resident reports poor visibility, inhibiting a safe exit. Resident states chances of an accident or collision are likely. Resident reports large vans and refuse trucks have experienced access issues, even when mounting 			
the pavement.			

 Suggestions: Resident suggests that if the proposed yellow lines are not extended to cover the turning bay in St Johns, they foresee that the proposed changes will only exacerbate the problem and vehicles will simply park further into the close. Resident suggests that the whole of the close is made no parking. Resident suggests that both turning bays in St Johns should be included in the no waiting proposals. Additional Info: Resident states that St Johns is one of the nearest roads to town centre with free parking available, thus encouraging all day parking. Resident reports parking in the two turning bays in St Johns, restricting property access except for smallest vehicles. Although resident states their support they suggest that the changes don't extend far enough along St Johns. Resident reports that they made the council aware of the parking access and turning for large vehicles difficult. Proposal would push parking further into St Johns. Resident states they have a photo as evidence to support previous submission but is not able to submit this. Resident states proposal doesn't extend far enough into St Johns. 	 It is acceptable to maintain some parking stock on the straight section of St Johns. The turning head is primarily dropped kerbs, no vehicles should be parked over these otherwise they would cause an obstruction. People unfamiliar with the area are unlikely to know to drive into St Johns; it is not an obvious place to park. Vehicles blocking dropped kerbs can be issued a Penalty Charge Notice (PCN). This can be reported via our website Report a parking problem - Roads and transport (devon.gov.uk), please note this is not a reactive service. If the parked vehicle is preventing a vehicle from leaving a property, they can be reported to Devon and

Recommendation It is recommended that the proposals are implemented as advertised.

ENV6034-83 - Road from Shilhayes to Zeal Head Cross, South Zeal		
21 respondents – 1 resident of Chagford, 1 resider	nt of South Tawton and 19	
residents of South Zeal Comments	Devon County Council Response	
2 respondents support, 18 respondents oppose, and	Reason for Proposal:	
1 respondent did not indicate whether they support	Introduce No Waiting At Any Time to	
or oppose the proposals.	prevent obstructive parking.	
Objections:	Officer comments:	
 Many spaces have already been lost due to the 	The previous restrictions that were	
recent implementation of double yellow lines.	implemented only highlighted where	
 Already plenty of yellow lines in the village. 	it was not appropriate for vehicles to	
 Recent double yellow lines have already cost 	be parking, such as junctions or	
over £100,000 and restricted a tight parking	narrow sections of road.	
 situation. There's very little parking on the main street. 		
	The previous restrictions did not	
 Restrictions were placed in the main street only a couple of years ago. 	cost the figure stated, this may have	
 An in-depth review of parking already held a 	been a figure quoted for the County Wide HATOC waiting restrictions	
few years ago before the current yellow lines	project, not just South Zeal.	
went down for safety purposes.		
 Parking restrictions were put in place 	The Council understands the need	
previously and deemed adequate, which were	for parking for residents, especially	
put in place at the behest of the Parish Council	those without off street parking,	
contrary to what the majority of the villagers	however by law we need to help	
wanted.	consider all those who use the	
 Previous installation of yellow lines completely disregarded residents who do not have 	highway. These restrictions will aid	
driveway parking and rely on on-street parking	agricultural vehicles egress to and	
in the proposed area. Complete disregard	from a property with no alternative	
seems to be happening again under the new	access.	
proposal.	Devon County Council (DCC) is not	
 Previous proposals for double yellow lines 	responsible for the behaviour of	
destroyed community relations. If these	residents.	
proposals go ahead then it will no doubt end in		
unneighbourly behaviour as everyone tries to	It is not the responsibility of the	
cope with the situation There is a lack of on-road parking outside the	County Council to provide parking	
 There is a lack of on-road parking outside the houses on this stretch of road. 	on the public highway. There are no	
- Decreasing on-road parking would be detrimental	automatic rights to park on the	
to residents.	public highway and parking is only	
- Issues could be solved by residents utilising	permitted at locations where it does	
off-street parking.	not cause an obstruction to traffic	
- Resident often has to park far away from home	movements or visibility. It is our	
due to lack of parking.	legal duty to maintain safe traffic flow.	
- Lack of parking is compounded by the school in		
the village.		
- Removing valuable parking spaces from young		
families and the elderly would be detrimental and		
unsafe. It seems excessive to make this whole stretch of		
road not for parking.		

 A large enough turning space has already been made by placing objects (plant pots) in the area. These objects are a danger and a nuisance. Farmer's current practice of systematically leaving using plant pots on public highways land to protect access and only occupies only 3m, not the 15m being proposed. A third of the proposed site is already unofficially blocked by plant pots which causes aggravation. Proposals will penalise residents at the top of the village. Proposals will penalise those who go to work and struggle to find parking close to home. It is already almost impossible to park after work without the further loss of more spaces. Proposals would worsen the parking difficulties in the village. Other farms are accessible despite smaller entrances and without the need to block highway space. Losing 2-3 spaces will lead to disputes between residents. Initial request was for only one space, not three. Village sees a lot of business and school traffic. The biggest problem is from school parents parking wherever they like – a better use of resources would be parking for them closer to the school. Proposals will hugely impact local business. There is a severe shortage of parking, during school drop-offs/pick-ups and village events. Resident states having to park some distance from their house several times a month. Each and every one of the parking spaces along this road is vital. Unless a more accessible car park for the whole village can be formed then all residents in the upper part have to use the road. This will add to the urbanization of the centre of South Zeal village detracting from the natural beauty of the unmarked road. 	We will ensure any unauthorised obstructions of the highway are removed. Restrictions have been implemented near the school to make this area safe where there will be larger numbers of vulnerable road users. Restrictions on the main road through South Zeal have been kept to a minimum, but it is down to parents that drop off or pick up their children to do so safely, and this is only for a short time in the morning/afternoon, therefore vehicles are not parked permanently/all evening. There is little we can do to prevent this
South Zeal village detracting from the natural beauty of the unmarked road.Resident states that none of the Councillors live on	permanently/all evening. There is
 the main road through the village and don't understand the effect it has on residents. Restrictions are not in the interest of most villagers. 	residents as well. DCC are not responsible for the provision of off-street parking/car
 Parking in the village is under severe pressure with on street parking and only one car park. Farms need to be able to work within the 	parks. It is a matter of opinion whether implementation of further DYLs will
constraints of the village.	have a high impact on urbanization.

	1
- Previously wider access to the farm was only	However, eliminating hazards and
needed during harvest, which was managed with	congestion is a higher priority.
cones.	
 Proposals will have an impact all through the 	
year.	
- Nothing has changed other than farms acquiring	
larger vehicles.	
• Other residents and farms are able to work	
within the constraints of the village.	
- These proposals are not being brought forward on	
the basis of health and safety.	Farm access is required all year.
•	
- Respondent understands that there was an earlier	
application for yellow lines in this location but this	
was refused.	
 It is strange that this second application has 	
jumped straight to this stage without any	
consultation with affected residents or local	
businesses or village facilities.	
• The constraints of the village and access have	
not changed since the first application	
(refused) so it is unclear why public time and	
money is being used to consider these	There has not been a provinue
proposals again.	There has not been a previous
 Residents have no issue in cooperating to 	proposal for restrictions on this
clear the accessway at harvest time.	section of the highway.
- No consideration is being given to people already	This is the public consultation giving
struggling to park.	everyone the opportunity to respond
- These yellow lines proposals are totally unfair,	with their comments.
discriminative (particularly to working people and	
families, people with children and the elderly) and	
totally disproportionate in terms of the benefit it will	
bring to a single individual to the severe detriment	
of all surrounding local residents, businesses and	
village facilities.	
- Proposals would not serve the community as a	
whole.	
Supporting arguments:	
- Restrictions are needed to maintain access to local	
farming businesses.	
- Proposals will allow tractors and trailers to access	
the farm.	
Suggestions:	
- Multiple respondents suggest that only one cars	Support noted.
width of restrictions is needed for the access, not	
the entire length.	
 Original request was only for a few metres/one 	
car length.	
- Resident states they are in favour of two spaces to	
be restricted for their neighbour to be able to	
operate their tractor but they think it is very	

 necessary for at least one space to be free for parking which is a huge problem in this village. Resident suggests they might be able to achieve more convenient ingress/exit if they were to utilise in his manoeuvres the space in front of the house upon which their car is parked, and park the car in behind the house instead, rather than have yet more parking space removed from the use of the village residents. Resident asks that time and money is spent on filling pot holes instead. Resident suggests kerbed area is lowered to a ramp, this will enable the farmer to manoeuvre with trailers around the corner of his house without going on to the other side of the road. Resident states that a better use of resources would be parking for them close to the school. Resident states that applicant originally requested a parking restriction and only wanted to restrict parking on approximately one-third of the property frontage. This would be from the driveway to the resident's property for about 5 meters in a south-westerly direction towards Zeal Head Cross. This would still allow one/two cars to park outside instead of three possible currently. 	There has been no other request. The length requested has always been as per the proposed plan. Budgets for restrictions is not able to be spent on road maintenance. There is not the funding to carry out the engineering being suggested.
 Can a space not be left at the top of this section? This will still leave plenty of room for farm access. Questions/Additional Info: 	There has been no other request. The length requested has always been as per the proposed plan.
 It is noted that the proposal is now for 15 metres, rather than 3 as before when this was first mooted. Resident reports that an in-depth review of parking took place a few years ago before the current yellow lines were put in for safety purposes. Resident reports small area which has been permanently blocked off, initially by way of parking a moped and later by keeping plant pots there. Why are needless proposals being brought forward which will affect everyone else 24/7 365 days of the year-it is outrageous? The constraints of the village and access have not changed since the first application (refused) so it is unclear why public time and money is being used to consider these proposals again? The farm backs onto farmland with access to that 	We will ensure any unauthorised
 The farm backs onto farmland with access to that land from a very accessible gateway from a wide 	obstructions of the highway are removed.

road. Has the farmer explored creating a new	
access to his farm from the rear?	
 Parking is very restricted in the village and 	Believe that the land does not
resident states that removal of three spaces is	belong to the farm, so this is not
disproportionate to the area the applicant needs.	possible.
- With parking so limited in South Zeal why does	
this whole section need a No Waiting at any time	
order on it?	Farm access is required all year.
- Resident has no issue in cooperating to clear the	
accessway at harvest time.	A site visit was undertaken to
- Resident understands that there was a site visit	determine the extent of proposals.
without any consultation with local residents. At	The public are not invited to these
what time of day was this and when is unclear.	types of visit but they have the
	opportunity to comment once
	proposals are published.
Deserves adation	

Recommendation

It is recommended that a site meeting is undertaken with the local County Councillor to review objections and the site prior to making a decision on whether the advertised restriction (or any part of that restriction) should be progressed with the final decision delegated to the Director of Climate Change, Environment and Transport in consultation with the local County Councillor and HATOC Chair.

ENV6034-117 - Fore Street & Road from The Square To Pigs Leg Cross, Bridestowe 2 respondents - 1 resident of Beech Tree Meadow and 1 resident of Fore

2 respondents - 1 resident of Beech Tree Meadow and 1 resident of Fore Street			
Comments	Devon County Council Response		
1 respondent supports and 1 respondent opposes the proposal. Objections:	Reason for Proposal: Introduce Buses Only Mon-Fri 8.45am-9.15am And 3.00pm- 3.30pm, and a Mandatory School		
 The main issue is the numerous "School Run" cars delivering/collecting pupils, that park anywhere there is a space, which includes within the active road junction itself. Respondent refers to Rule 217 of the highway code "Must not Park within 10 meters of a junction", although it is not actually a traffic offence to do so. The reported local issues only happen during the "Buses Only" operating times. In reality issues usually exist beyond these proposed times because of the teaching staff cars parking opposite the junction on a bend. Staff also park in the immediate vicinity of the actional action of the teaching staff 	Keep Clear to prevent obstructive parking. Officer comments: Respondent is providing conflicting statements, however, drivers should only park where they do not cause an obstruction to the highway. If there is an issue with drivers parking on the opposite side of the road to the bus bay, further restrictions to ensure the road is kept clear can be considered as part of a future		
 the school entrances where pedestrians congregate. Resident states that many of the drivers seem to have a complete disregard for their own activity blocking other road users, especially at the school entrance opposite Beech Tree Meadow. Resident states that outside of school hours the issues do not exist. Resident states that the no stopping at any the school with the school entrance opposite and the school hours the issues do not exist. 	review. Staff and any drivers should only park where it is safe and legal to do so.		
 time restrictions implies that it will be active 24/7, 365 days a year and most of the time the school is unoccupied with no activities that need the imposition of restrictions. Supporting arguments: Resident reports that proposal is needed 	The school keep clear restriction could be relaxed to Monday to Friday 8.30am – 3.30pm to allow parking in the afternoon, overnight and at weekends.		
because the site is an accident waiting to happen.	Support noted.		
 Suggestions: Resident suggests the school has a large playing field and other areas at the rear, open the school gates, let the parents drive in, drop their children off and then leave. 	The back gate opens onto the school playground, this would be a safety issue for children that have already arrived at the school to have vehicles in the same area.		

 Questions/Additional Info: Resident states that the proposal will create a bigger problem with parking opposite the back entrance of Bridestowe Primary School. Used by parents when dropping off children. Resident reports having witnessed two accidents and a near miss when drivers speed to find spaces. Resident states that with no waiting outside of the school it would only make the situation worse and almost impossible for resident to get in and out. Resident states that the specified length of restriction on Fore Street already exists, just that the Highways Agency has failed to maintain the existing yellow bus stop markings. How will the restrictions be enforced on a daily basis to ensure the drivers causing the reported issues in the first place to change their road habits and comply? Staff and any drivers should only park where it is safe and legal to do so and where they do not cause an obstruction to the highway. There are signs warning drivers of the school, they should drive appropriately. The current bus stop is not a legal restriction and cannot be enforced. A new legal sign and markings will be installed if the restrictions are approved. Restrictions will be enforced by our Civil Enforcement Officers when they are in the area.

It is recommended that the bus bay proposals are implemented as advertised and the school keep clear proposals are relaxed to adjust the times to Mon - Fri 8.30am – 3.30pm and implemented.

ENV6034-122 – Fore Street, Okehampton 1 respondent – Okehampton Town Council	
Comments	Devon County Council Response
The Town Council supports the proposal.	Reason for Proposal: Extend No Waiting At Any Time
No comments were submitted.	to prevent obstructive parking.
	Officer comments: Support noted.
Recommendation	

It is recommended that the proposals are implemented as advertised.

ENV6034-23 – Merrivale Road, Okehampton 3 respondents – Okehampton Hamlets Parish Council, Okehampton Town Council and 1 business of Merrivale Road			
Comments	Devon County Council Response		
The Parish Council and Town Council support and 1 respondent opposes the proposal.	Reason for Proposal: Extend No Waiting At Any Time to prevent obstructive parking.		
 Objections: The area covered by proposals has parking needed by at least five local businesses. This area provides spaces for their customers to collect and deliver their vehicles outside of business opening hours, which will not be possible with the proposals. Respondent states it is not fair to punish businesses when the largest creator of problems, chaos and vehicular obstruction to this particular site is caused by the recycling centre. Respondent states the recycling centre continually creates a build-up of traffic, which obstructs their business entrance and causes issues for their customers to reach 	Officer comments: It is not the responsibility of the County Council to provide parking on the public highway. There are no automatic rights to park on the public highway and parking is only permitted at locations where it does not cause an obstruction to traffic movements or visibility. The restrictions will not apply to vehicles queuing to enter the recycling centre, drivers will not be exiting their vehicles or be considered as parked, whilst		
 their premises, resulting in a loss of custom and revenue. Proposed restrictions would create a no waiting zone which would be broken on a regular basis due to the recycling centre. Respondent states that the proposals are not viable as the recycling centre causes the most build-up of traffic and long stationary queues that block the whole site. Proposals would only make it harder for local businesses to earn a living. Proposals would not prevent obstructive parking as the large numbers of vehicles that pass through this area everyday will not cease, and the 'obstructive parking' is the queuing system to the recycling centre itself. 	 waiting. Proposals aid vehicles exiting the area. It is acknowledged that there is a feeling among businesses that traffic problems are predominantly caused by queuing outside the recycling centre and that the proposals are not the most appropriate solution. 		
 Supporting arguments: Parking on the roads in the Exeter Road Industrial Estate is a cause of many issues to the businesses in the area. Recommendation 	Support noted.		

Recommendation

It is recommended that a site meeting is undertaken with the local County Councillor to review objections and the site prior to making a decision on whether the advertised restriction (or any part of that restriction) should be progressed with the final decision delegated to the Director of Climate Change, Environment and Transport in consultation with the local County Councillor and HATOC Chair.

ENV6034-10 – Station Road, Okehampton 2 respondents – Okehampton Town Council and 1 resident of Station Road.	
Comments	Devon County Council Response
Town Council supports and 1	Reason for Proposal:
respondent did not indicate whether	Upgrade No Waiting Mon-Sat 9am-5pm
they support or oppose the proposals.	to No Waiting At Any Time to prevent obstructive parking.
Questions/Additional Info:	
 Questions/Additional into: Respondent enquires about what will be done to support residents of Station Road who have no access to parking outside their house to accommodate for the increase in traffic mainly due to the station re-opening. Residents in the past have asked on many occasions for resident permits. Can you please explain why this can't be issued now with the new changes that you are putting forward? Respondent can rarely park outside their house and has to park right at the top of Station Road which impacts upon other residents. Respondent does not want to have to park so far away from their property and do not have off road parking. There is already limited parking available with the last set of double yellow lines which respondent believed was a trial. When was the trial period over and how was this communicated to the residents? Now you are putting more limitations on us which will hugely impact upon us. 	Officer comments: It is not the responsibility of the County Council to provide parking on the public highway. There are no automatic rights to park on the public highway and parking is only permitted at locations where it does not cause an obstruction to traffic movements or visibility. Residents parking is not typically implemented on individual streets and would need to be considered in a wider traffic management plan for the town. This is beyond the remit for this waiting restrictions programme. Residents can of course raise this with their County Councillor so they can consider if there is a desire from the community as a whole for residents parking. The experimental traffic regulation order (ETRO) for Station Road was sealed on 26 April 2023, the notice of making was in the Okehampton Times on 27 April 2023. Anyone who had made a submission during the consultation would have received a response within
	2 weeks of the sealing date.

Recommendation

It is recommended that the proposals are implemented as advertised.

ENV6034-120 - A386, Mary Tavy 1 respondent – Mary Tavy Parish Council	
Comments	Devon County Council Response
The Parish Council supports the proposal.	Reason for Proposal: Introduce Limited Waiting Mon-Sat 8am-6pm, Sun 9am-12pm 1 Hour No
 Suggestions: Parish Council suggests a reduction in the waiting time from 1 hour to 30 	Return Within 2 Hours to prevent long term parking
 minutes. Mary Tavy Parish Council originally asked for the parking proposals to be considered by the West Devon HATOC to help prevent long-term parking to support business continuity for Mary Tavy Post Office & Stores, and feel that 30 minutes is ample time for most people to use the Post Office and/or shop. 	Officer comments: This has been further discussed with our Civil Enforcement Officers. They have confirmed for it to be practical to enforce the restriction they require the 1 hour no return 2 hours restriction we have proposed.
 Additional Info/Question: Parish Council only want to change the waiting time to 30 minutes, if it means that the proposal can be considered now. If this requires a fresh TRO to change the proposal then it is not wanted and in this circumstance one hour waiting would still help to alleviate some of the current issues with long term parking. 	
Recommendation	

It is recommended that the proposals are implemented as advertised.